1	TO THE HONORABLE SENATE:
2	The Committee on Government Operations to which was referred House Bill
3	No. 225 entitled "An act relating to a statewide policy on the use and training
4	requirements for electronic control devices" respectfully reports that it has
5	considered the same and recommends that the Senate propose to the House that
6	the bill be amended by striking out all after the enacting clause and inserting in
7	lieu thereof the following:
8	Sec. 1. 20 V.S.A. § 2367 is added to read:
9	<u>§ 2367. STATEWIDE POLICY; ELECTRONIC CONTROL DEVICES;</u>
10	<u>REPORTING</u>
11	(a) On or before January 1, 2015, the Law Enforcement Advisory Board
12	shall establish a statewide policy on the use of and training requirements for
13	electronic control devices. On or before January 1, 2016, every State, local,
14	county, and municipal law enforcement agency that employs one or more
15	certified law enforcement officers shall adopt this policy. The policy shall
16	include the following provisions:
17	(1) Electronic control devices are less-lethal alternatives to lethal force.
18	[Note: Below there are 4 options for (2)(A), concerning the standard for use.
19	The first is the existing language from the House version, the second was
20	suggested by Disability Rights Vermont, and the third and fourth by the

21 <u>ACLU</u>

1	* * * [Option #1: Existing language in As Passed by House version] * * *
2	(2)(A) Officers may deploy an electronic control device:
3	(i) in response to an actively resistant subject, if there is reason to
4	believe that using another compliance technique will result in a greater risk of
5	injury to the officer, the subject, or a third party; and
6	(ii) in response to an assaultive subject when lethal force does not
7	appear to be objectively reasonable.
8	* * * [Option #2: Suggested by Disability Rights Vermont] * * *
9	(2)(A) Officers may deploy an electronic control device only:
10	(i) against subjects who are exhibiting active aggression or who
11	are actively resisting in a manner that, in the officer's judgment, is likely to
12	result in injuries to others or themselves; ECDs should not be used against a
13	passive subject [note, see (3) below]; or
14	(ii) if, without further action or intervention by the officer,
15	injuries to the subject or others will likely occur.
16	* * * [Option #3: Suggested by ACLU to House Government Operations in
17	Feb. 26, 2014, memo] * * *
18	(2)(A) Officers may deploy an electronic control device under the same
19	standards that justify the use of lethal force or that will directly reduce an
20	imminent risk of a person's death through self-harm. The standard justifying
21	the use of lethal force shall be when lethal force is necessary to reduce an

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1	immediate risk of serious injury or expected death to the subject, officer, or
2	others.
3	* * * [Option #4: Suggested by ACLU to Senate Government Operations on
4	April 22, 2014] * * *
5	(2)(A) Officers may deploy an electronic control device if necessary to
6	reduce an immediate threat of serious injury or expected death to the subject,
7	officer, or others.
8	* * *
9	(B) Neither an officer, a subject, or a third party has actually to suffer
10	an injury before an officer is permitted to use an electronic control device, and
11	officers are not required to use alternatives that increase the danger to the
12	public or themselves.
13	(C) When it is safe to do so, officers shall attempt to de-escalate
14	situations by their presence or through the use of verbal persuasion, and shall
15	provide a warning prior to deploying an electronic control device.
16	(3) Electronic control devices shall not be used in a punitive or coercive
17	manner and shall not be used to awaken, escort, or gain compliance from
18	passively resisting subjects. The act of fleeing or destroying evidence, in and
19	of itself, does not justify the use of an electronic control device.
20	(4) The use of electronic control devices shall comply with all
21	recommendations by manufacturers for the reduction of risk of injury to

1	subjects, including situations where a subject's physical susceptibilities are
2	known.
3	* * * [Option #1: Existing language in House As Passed version, with minor
4	changes] * * *
5	(5) The use of electronic control devices shall include recognition of the
6	potential additional risks that can result from situations in which subjects have
7	cognitive disabilities or are in an emotional crisis that could interfere with their
8	ability to understand the consequences of their actions. Special consideration
9	should be given to whether other types of force are reasonably available to
10	effectuate custody of or facilitate control over a member of one of these special
11	populations while still preserving the safety of that person, third parties, and
12	the responding officer.
13	* * * [Option #2] * * *
14	(5) The use of electronic control devices shall include recognition of,
15	and training concerning:
16	(A) the potential additional risks that can result from situations in
17	which subjects are in an emotional crisis that could interfere with their ability
18	to understand the consequences of their actions; or
19	(B) special populations and how to use other types of force or other
20	approaches to effectuate custody or control over a member of a special

1	population while preserving the safety of that person, third parties, and the
2	officer.
3	* * *
4	(6) Electronic control devices shall not be used on animals unless
5	necessary to deter vicious or aggressive animals that threaten the safety of
6	officers or others.
7	(b) The Criminal Justice Training Council shall adopt rules and develop
8	training to ensure that the policies and standards of this section are met. The
9	Criminal Justice Training Council shall ensure that a law enforcement officer
10	receives appropriate and sufficient training before becoming authorized to
11	carry or use an electronic control device.
12	(c) On or before June 30, 2017, every State, local, county, and municipal
13	law enforcement agency that employs one or more certified law enforcement
14	officers shall ensure that all officers have completed the training established in
15	2004 Acts and Resolves No. 80, Sec. 13(a).
16	(d) The Criminal Justice Training Council shall coordinate training
17	initiatives with the Department of Mental Health related to law enforcement
18	interventions, training for joint law enforcement and mental health crisis team
19	responses, and enhanced capacity for mental health emergency responses.
20	(e) The Law Enforcement Advisory Board shall study whether:

1	(1) the calibration and output of electronic control devices should be
2	measured; and
3	(2) officers authorized to carry electronic control devices should be
4	required to wear body cameras.
5	(f) Every State, local, county, and municipal law enforcement agency that
6	employs one or more certified law enforcement officers shall report all
7	incidents involving the use of an electronic control device to the Criminal
8	Justice Training Council in a form to be determined by the Council.
9	(g) As used in this section:
10	(1) "Electronic control device" means a device primarily designed to
11	disrupt an individual's central nervous system by means of deploying electrical
12	energy sufficient to cause uncontrolled muscle contractions and override an
13	individual's voluntary motor responses.
14	(2) "Law enforcement officer" means a sheriff, deputy sheriff,
15	constable, police officer, State's Attorney, capitol police officer, State game
16	warden, State Police officer, or certified law enforcement officer of the
17	Department of Motor Vehicles, the Agency of Natural Resources, or the
18	Department of Liquor Control.
19	Sec. 2. REPORTS
20	(a) On or before December 15, 2015, the Criminal Justice Training Council
21	shall report to the House and Senate Committees on Government Operations

1	and on Judiciary on the progress made implementing the rules, training, and
2	certification standards required by this act.
3	(b) On or before December 15, 2015, the Department of Mental Health
4	shall report to the House and Senate Committees on Government Operations
5	and on Judiciary on the adequacy of funding to support the requirements of
6	this act.
7	(c) On or before March 15, 2016, and annually thereafter, the Criminal
8	Justice Training Council shall report to the House and Senate Committees on
9	Government Operations and on Judiciary all incidents involving the use of an
10	electronic control device, a review of compliance with standards, the adequacy
11	of training and certification requirements, and the adequacy of funding for
12	mental health collaboration.
13	Sec. 3. EFFECTIVE DATE
14	This act shall take effect on passage.
15	
16	
17	(Committee vote:)
18	
19	Senator
20	FOR THE COMMITTEE